WEST VIRGINIA LEGISLATURE

2022 REGULAR SESSION

ENGROSSED

House Bill 2562

BY DELEGATES HOTT, D. JEFFRIES, AND D. KELLY

[Introduced January 12, 2022; referred to the Committee on the Judiciary]

1 A BILL to amend and reenact §22-15A-4 of the Code of West Virginia, 1931, as amended; and to amend said code by adding thereto a new section designated §22-15A-4a; all relating to 2 3 litter control; providing for relocating civil and criminal penalties; providing for mirrored 4 fines between water-based litter and land-based litter; providing for ranges of fines; 5 providing for a specific penalty for litter relating to commercial waste that is improperly 6 disposed of in this state; providing for verification of any court imposed community service 7 sentence by the Department of Environmental Protection; and providing for other technical 8 changes.

Be it enacted by the Legislature of West Virginia:

ARTICLE 15A. THE A. JAMES MANCHIN REHABILITATION ENVIRONMENTAL ACTION PLAN.

§22-15A-4. Unlawful disposal of litter; civil and criminal penalty; litter control fund evidence; notice violations; litter receptacle placement; penalty; duty to enforce violations.

(a) (1) A person may not place, deposit, dump, throw, or cause to be placed, deposited,
dumped, or thrown any litter as defined in §22-15A-2 of this code, in or upon any public or private
highway, road, street, or alley; any private property; any public property; or the waters of the state
or within 100 feet of the waters of this state, except in a proper litter or other solid waste receptacle.

5 (2)(b) A person may not place, deposit, dump, throw, or cause to be placed, deposited,
dumped, or thrown any litter from a motor vehicle or other conveyance or perform any act which
constitutes a violation of the motor vehicle laws contained in §17C-14-14 of this code.

8 (3)(c) If any litter is placed, deposited, dumped, discharged, thrown, or caused to be 9 placed, deposited, dumped, or thrown from a motor vehicle, boat, airplane, or other conveyance, 10 it is prima facie evidence that the owner or the operator of the motor vehicle, boat, airplane, or 11 other conveyance intended to violate the provisions of this section.

12 (4)(d) Any person who violates the provisions of this section by placing, depositing, 13 dumping, or throwing or causing to be placed, deposited, dumped, or thrown any litter on his or 14 her private property in an amount not exceeding 50 5 pounds in weight is not subject to the 15 criminal provisions of this section §22-15A-4a of this code, but may be issued a notice of violation 16 from any law enforcement officer or officers. 17 (e) All law-enforcement agencies, officers, and environmental inspectors shall enforce 18 compliance with this section within the limits of each agency's statutory authority. 19 (f) No magistrate or municipal court judge may dismiss an action brought under the 20 provisions of this section or §22-15A-4a of this code without notification to the prosecuting 21 attorney of that county of his or her intention to do so and affording the prosecuting attorney an 22 opportunity to be heard. 23 (g) No portion of this section restricts an owner, renter, or lessee in the lawful use of his 24 or her own private, rented, or leased property from the prohibition of disposal of any industrial and 25 other wastes into waters of this state in a manner consistent with the provisions of §22-11-1 et 26 seq. of this code. But if any owner, renter, or lessee, private or otherwise, knowingly permits any 27 of these materials or substances to be placed, deposited, dumped, or thrown in a location that 28 high water or normal drainage conditions will cause these materials or substances to wash into 29 any waters of the state, it is prima facie evidence that the owner, renter, or lessee intended to 30 violate the provisions of this section: Provided, That if a landowner, renter, or lessee, private or 31 otherwise, reports any placing, depositing, dumping, or throwing of these substances or materials 32 upon his or her property to the prosecuting attorney, county commission, the Division of Natural 33 Resources, or the Department of Environmental Protection, the landowner, renter, or lessee will 34 be presumed to not have knowingly permitted the placing, depositing, dumping, or throwing of the 35 materials or substances.

36 (5) Any person who violates the provisions of this section by placing, depositing, dumping,
 37 or throwing or causing to be placed, deposited, dumped, or thrown any litter, not collected for

38 commercial purposes, in an amount not exceeding 100 pounds in weight or 27 cubic feet in size, 39 is guilty of a misdemeanor. Upon conviction, he or she is subject to a fine of not less than \$100 40 nor more than \$2,500, or in the discretion of the court, sentenced to perform community service 41 by cleaning up litter from any public highway, road, street, alley, or any other public park or public 42 property, or waters of the state, as designated by the court, for not less than eight nor more than 43 100 hours, or both. If any person is convicted of the misdemeanor by placing, depositing, 44 dumping, or throwing litter in the waters of the state, that person shall be fined not less than \$500 45 nor more than \$3,000, or in the discretion of the court sentenced to perform community service 46 by cleaning up litter from any waters of the state, as designated by the court, for not less than 20 47 hours nor more than 120 hours, or both.

48 (6) Any person who violates the provisions of this section by placing, depositing, dumping, 49 or throwing or causing to be placed, deposited, dumped, or thrown any litter, not collected for 50 commercial purposes, in an amount greater than 100 pounds in weight or 27 cubic feet in size, 51 but less than 500 pounds in weight or 216 cubic feet in size is guilty of a misdemeanor. Upon 52 conviction, he or she is subject to a fine of not less than \$2,500 nor more than \$5,000, or in the 53 discretion of the court, may be sentenced to perform community service by cleaning up litter from 54 any public highway, road, street, alley, or any other public park or public property, or waters of 55 the state, as designated by the court, for not less than 16 hours nor more than 200 hours, or both. 56 If any person is convicted of the misdemeanor by placing, depositing, dumping, or throwing litter 57 in the waters of the state, that person shall be fined not less than \$3,000 nor more than \$5,500, 58 or in the discretion of the court sentenced to perform community service by cleaning up litter from 59 any waters of the state, as designated by the court, for not less than 20 hours nor more than 220 60 hours, or both.

61 (7) Any person who violates the provisions of this section by placing, depositing, dumping,
62 or throwing or causing to be placed, deposited, dumped, or thrown any litter in an amount greater
63 than 500 pounds in weight or 216 cubic feet in size or any amount which had been collected for

commercial purposes is guilty of a misdemeanor. Upon conviction, the person shall be fined not less than \$2,500 nor more than \$25,000 or confinement in jail for not more than one year, or both. If any person is convicted of the misdemeanor by placing, depositing, dumping, or throwing litter in the waters of the state, that person shall be fined not less than \$3,000 nor more than \$11,000, or confinement in jail for not more than one year, or both. In addition, he or she may be guilty of creating or contributing to an open dump as defined in §22-15-2 of this code and subject to the enforcement provisions of §22-15-15 of this code.

(8) Any person convicted of a second or subsequent violation of this section is subject to
 double the authorized range of fines and community service for the subsection violated.

(9) The sentence of litter clean up shall be verified by environmental inspectors from the
Department of Environmental Protection. Any defendant receiving the sentence of litter clean up
shall provide, within a time to be set by the court, written acknowledgment from an environmental
inspector that the sentence has been completed and the litter has been disposed of lawfully.

(10) Any person who has been found by the court to have willfully failed to comply with
the terms of a litter clean-up sentence imposed by the court pursuant to this section is subject to,
at the discretion of the court, double the amount of the original fines and community service
penalties originally ordered by the court.

81 (11) All law enforcement agencies, officers, and environmental inspectors shall enforce
 82 compliance with this section within the limits of each agency's statutory authority.

(12) A magistrate or municipal court judge may not dismiss an action brought under the
 provisions of this section without notification to the prosecuting attorney of that county of his or
 her intention to do so and affording the prosecuting attorney an opportunity to be heard.

86 (13) No portion of this section restricts an owner, renter, or lessee in the lawful use of his
 87 or her own private property or rented or leased property or prohibits the disposal of any industrial
 88 and other wastes into waters of this state in a manner consistent with the provisions of §22-11-1
 89 *et seq.* of this code. But if any owner, renter, or lessee, private or otherwise, knowingly permits

90 any of these materials or substances to be placed, deposited, dumped, or thrown in a location that high water or normal drainage conditions will cause these materials or substances to wash 91 92 into any waters of the state, it is prima facie evidence that the owner, renter, or lessee intended 93 to violate the provisions of this section: Provided, That if a landowner, renter, or lessee, private or 94 otherwise, reports any placing, depositing, dumping, or throwing of these substances or materials 95 upon his or her property to the prosecuting attorney, county commission, the Division of Natural 96 Resources, or the Department of Environmental Protection, the landowner, renter, or lessee will 97 be presumed to not have knowingly permitted the placing, depositing, dumping, or throwing of the 98 materials or substances

(b)(h) Any indication of ownership found in litter is prima facie evidence that the person
 identified violated the provisions of this section: *Provided*, That no inference may be drawn solely
 from the presence of any logo, trademark, trade name, or other similar mass reproduced things
 of identifying character appearing on the found litter.

(c) (1) Every person who is convicted of or pleads guilty to disposing of litter in violation of
 subsection (a) of this section shall pay a civil penalty of not less than \$200 nor more than \$2,000
 as costs for clean up, investigation, and prosecution of the case, in addition to any other court
 costs that the court is otherwise required by law to impose upon a convicted person.

107 (2) The clerk of the circuit court, magistrate court, or municipal court in which these 108 additional costs are imposed shall, on or before the last day of each month, transmit 50 percent 109 of a civil penalty received pursuant to this section to the State Treasurer for deposit in the State 110 Treasury to the credit of a special revenue fund known as the Litter Control Fund which was 111 transferred to the Department of Environmental Protection. Expenditures for purposes set forth in 112 this section are not authorized from collections but are to be made only in accordance with 113 appropriation and in accordance with the provisions of §12-3-1 et seg. of this code and upon 114 fulfillment of the provisions set forth in §5A-2-1 et seq. of this code. Amounts collected which are 115 found from time to time to exceed the funds needed for the purposes set forth in this article may

be transferred to other accounts or funds and designated for other purposes by appropriation of
 the Legislature.

(d) The remaining 50 percent of each civil penalty collected pursuant to this section shall be transmitted to the county or regional solid waste authority in the county where the litter violation occurred. Moneys shall be expended by the county or regional solid waste authority for the purpose of litter prevention, clean up, and enforcement. The county commission shall cooperate with the county or regional solid waste authority serving the respective county to develop a coordinated litter control program pursuant to §22C-4-8 of this code

(e) (i) The Commissioner of the Division of Motor Vehicles, upon registering a motor
 vehicle or issuing an operator's or chauffeur's license, shall issue to the owner or licensee, as the
 case may be, a summary of this section, <u>§22-15A-4a of this code</u>, and §17C-14-14 of and §17C 14-14 of this code.

(f) (j) The Commissioner of the Division of Highways shall cause appropriate signs to be
 placed at the state boundary on each primary and secondary road, and at other locations
 throughout the state, informing those entering the state of the maximum penalty provided for
 disposing of litter in violation of subsection (a) of this section.

132 (g) (k) Any state agency or political subdivision that owns, operates, or otherwise controls 133 any public area designated by the secretary by rule promulgated pursuant to §22-15A-3(a)(8) of 134 this code shall procure and place litter receptacles at its own expense upon its premises and shall 135 remove and dispose of litter collected in the litter receptacles. After receiving two written warnings 136 from any law-enforcement officer or officers to comply with this subsection or the rules of the 137 secretary, any state agency or political subdivision that fails to place and maintain the litter 138 receptacles upon its premises in violation of this subsection or the rules of the secretary shall be 139 fined \$30 per day of the violation.

§22-15A-4a. Criminal and civil penalties; community service verification; litter control fund. 1 (a) Any person who violates the provisions of §22-15A-4 of this code by placing, depositing, dumping, or throwing, or causing to be placed, deposited, dumped, or thrown any 2 3 litter, not collected for commercial purposes, on any public or private highway, road, street, alley, 4 or private or public property within this state: 5 (1) In an amount less than or equal to 100 pounds in weight or 27 cubic feet in size, is 6 guilty of a misdemeanor and, upon conviction thereof, shall be fined not less than \$100 nor more 7 than \$3,000, or may be ordered to perform community service by cleaning up litter from any public 8 highway, road, street, alley, or any other public park or public property, as designated by the court, 9 for not less than eight nor more than 120 hours, or both fined and community service; 10 (2) In an amount greater than 100 pounds in weight or 27 cubic feet in size, but less than 11 500 pounds in weight or 216 cubic feet in size is guilty of a misdemeanor and, upon conviction 12 thereof shall be fined not less than \$2,500 nor more than \$5,500, or, may be ordered to perform 13 community service by cleaning up litter from any public highway, road, street, alley, or any other 14 public park or public property, as designated by the court, for not less than 16 nor more than 220 15 hours, or both fined and community service; 16 (3) In an amount greater than 500 pounds in weight or 216 cubic feet in size is guilty of a 17 misdemeanor and, upon conviction thereof, shall be fined not less than \$2,500 nor more than 18 \$25,000 or confined in jail not more than one year or both fined and confined. In addition, the 19 violator may be guilty of creating or contributing to an open dump as defined in §22-15-2 of this 20 code and subject to the enforcement provisions of §22-15-15 of this code. 21 (b) Any person who violates the provisions of §22-15A-4 of this code by placing, 22 depositing, dumping, or throwing, or causing to be placed, deposited, dumped, or thrown any 23 litter, not collected for commercial purposes, into the waters of the state: 24 (1) In an amount less than or equal to 100 pounds in weight or 27 cubic feet in size, is 25 guilty of a misdemeanor and, upon conviction thereof, shall be fined not less than \$100 nor more

- 26 than \$3,000, or may be ordered to perform community service by cleaning up litter from any
- 27 waters of the state, as designated by the court, for not less than eight nor more than 120 hours,

28 or both fined and community service;

- (2) In an amount greater than 100 pounds in weight or 27 cubic feet in size, but less than
 500 pounds in weight or 216 cubic feet in size is guilty of a misdemeanor and, upon conviction
 thereof, shall be fined not less than \$2,500 nor more than \$5,500, or ordered to perform
 community service by cleaning up litter from any waters of the state, as designated by the court,
 for not less than 16 nor more than 220 hours, or both fined and community service;
- (3) In an amount greater than 500 pounds in weight or 216 cubic feet in size is guilty of a
 misdemeanor and, upon conviction thereof, shall be fined not less than \$2,500 nor more than
 \$25,000, or confined in jail for not more than one year, or both fined and confined. In addition,
 the violator may be guilty of creating or contributing to an open dump as defined in §22-15-2 of
 this code and subject to the enforcement provisions of §22-15-15 of this code.
- 39 (c) Any person who violates the provisions of §22-15A-4 of this code by placing, 40 depositing, dumping, or throwing, or causing to be placed, deposited, dumped, or thrown any litter 41 in any amount which had been collected for commercial purposes is guilty of a misdemeanor and, 42 upon conviction thereof, shall be fined not less than \$2,500 nor more than \$25,000, or confined 43 in jail for not more than one year, or both fined and confined. In addition, the violator may be guilty 44 of creating or contributing to an open dump as defined in §22-15-2 of this code and subject to the 45 enforcement provisions of §22-15-15 of this code. 46 (d) Any person convicted of a second or subsequent violation of §22-15A-4 of this code is
- 47 <u>subject to double the authorized range of fines and community service for the subsection violated</u>
- 48 <u>in this section.</u>
- 49 (e) Anyone sentenced to litter clean up shall have his or her litter clean up sentence
 50 verified by environmental inspectors from the Department of Environmental Protection or duly
 51 appointed officer from the office, department or agency wherewith the criminal charge originated.

52	Any defendant receiving the sentence of litter clean up shall provide, within a time to be set by
53	the court, written acknowledgment from an environmental inspector that the sentence has been
54	completed and the litter has been disposed of lawfully.
55	(f) Any person who has been found by the court to have willfully failed to comply with the
56	terms of a litter clean up sentence imposed by the court pursuant to this section is subject to, at
57	the discretion of the court, double the amount of the original fines and community service penalties
58	originally ordered by the court.
59	(g) Every person who is convicted of or pleads guilty to disposing of litter in violation of
60	<u>§22-15A-4 of this code and §22-15A-4a of this code shall pay a civil penalty of not less than \$200</u>
61	nor more than \$2,000 as costs for clean-up, investigation, and prosecution of the case, in addition
62	to any other court costs that the court is otherwise required by law to impose upon a convicted
63	person.
64	(1) The clerk of the circuit court, magistrate court, or municipal court in which these
65	additional costs are imposed shall, on or before the last day of each month, transmit 50 percent
66	of a civil penalty received pursuant to this section to the State Treasurer for deposit in the State
67	Treasury to the credit of a special revenue fund known as the Litter Control Fund which was
68	transferred to the Department of Environmental Protection. Expenditures for purposes set forth
69	in this section are not authorized from collections but are to be made only in accordance with
70	appropriation and in accordance with the provisions of §12-3-1 et seq., of this code and upon
71	fulfillment of the provisions set forth in §5A-2-1 et seq., of this code. Amounts collected which are
72	found from time to time to exceed the funds needed for the purposes set forth in this article may
73	be transferred to other accounts or funds and designated for other purposes by appropriation of
74	the Legislature.
75	(2) The remaining 50 percent of each civil penalty collected pursuant to this subsection
76	shall be transmitted to the county or regional solid waste authority in the county where the litter
77	violation occurred. Moneys shall be expended by the county or regional solid waste authority for

- 78 the purpose of litter prevention, clean up, and enforcement. The county commission shall
- 79 cooperate with the county or regional solid waste authority serving the respective county to
- 80 develop a coordinated litter control program pursuant to §22C-4-8 of this code.

NOTE: The purpose of this bill is to provide specific misdemeanor and civil penalties for litter relating to commercial waste that is improperly disposed of in this state.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.